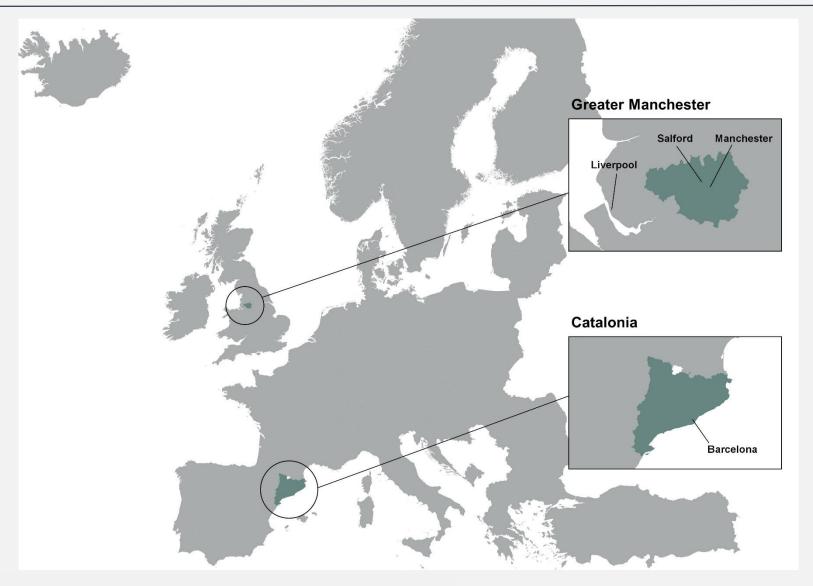
The evolution of **Greater Manchester**

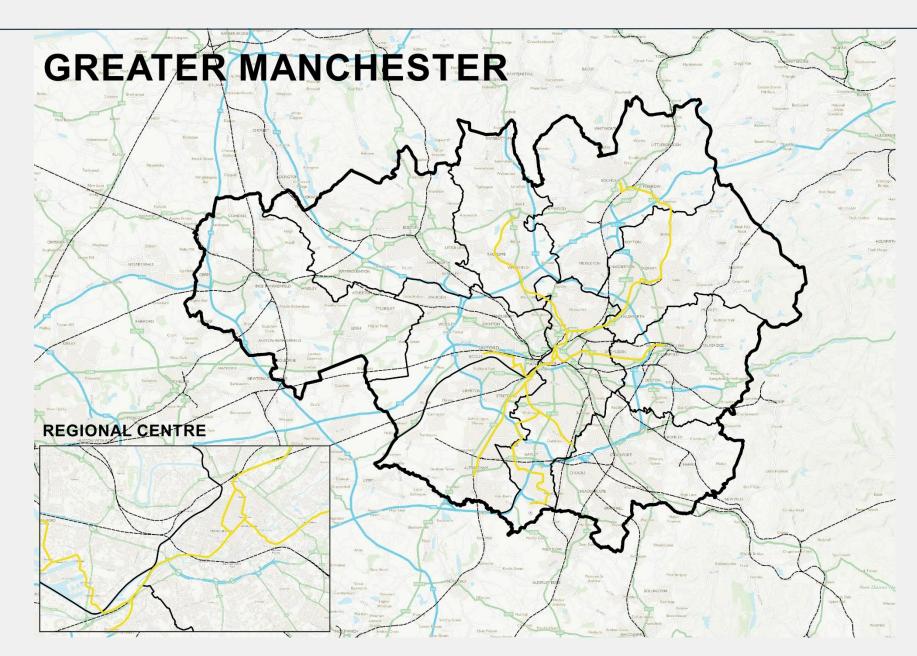
Greater Manchester Combined Authority

Greater Manchester context:history and governance

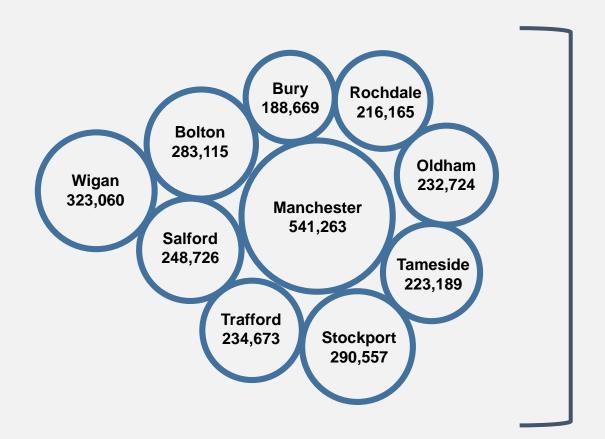
Barcelona and Greater Manchester: NUTS 2 Geographies

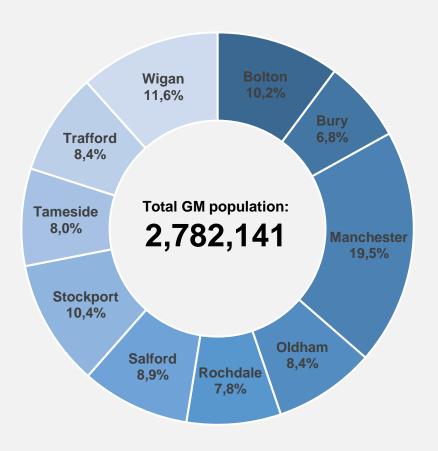


Greater Manchester geography

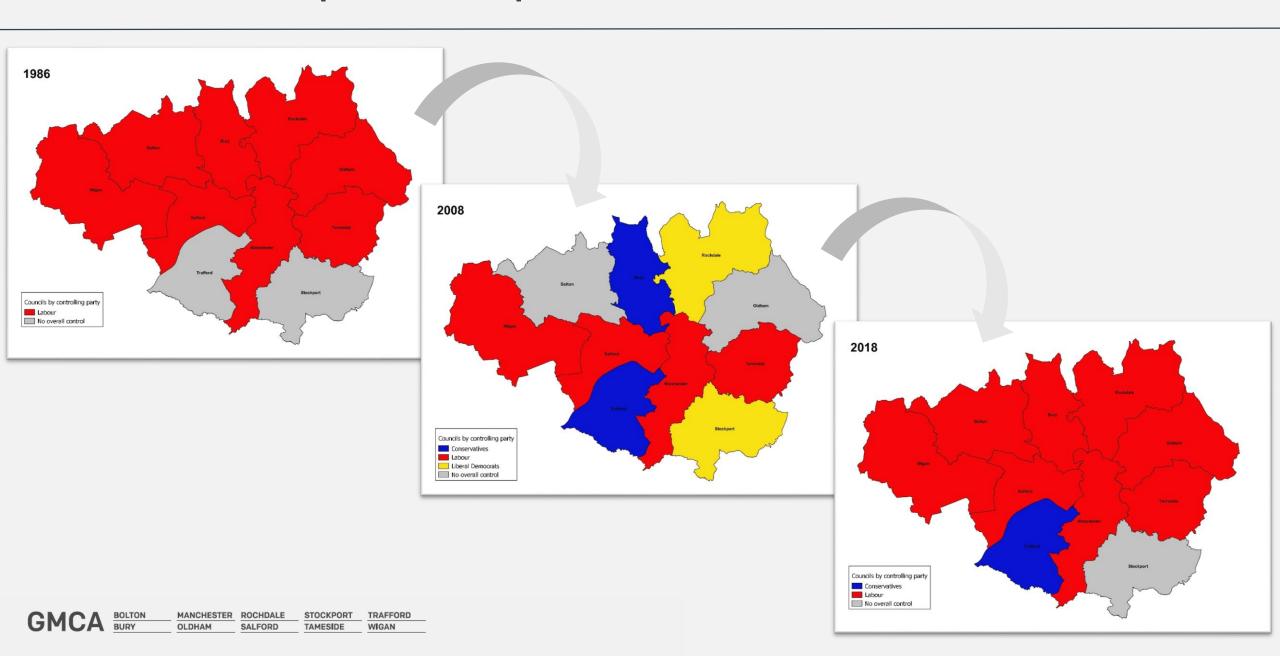


Relative sizes of the districts





Greater Manchester political composition



The Greater Manchester Economy (1):

A strong and growing economy



2.8m people +**240,000** since 2000



1.3m working in GM +100,000 over next 10 years



110,000 businesses



Over 100,000 Higher **Education Students** at 5 HE Institutions

Gross Value Added

GM **ECONOMY** €72.6bn **3IGGER THAN**

WALES ECONOMY €68.0bn

NORTH EAST ECONOMY €60.5bn

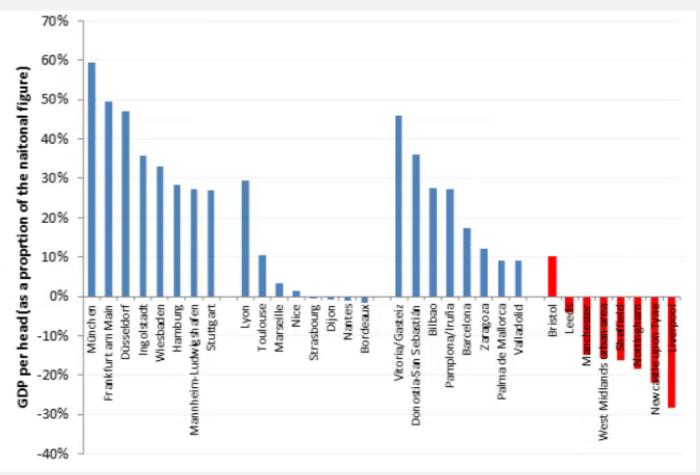
NORTHERN IRELAND ECONOMY €41.9bn CROATIA - €70.5bn

LITHUANIA - €62.7bn

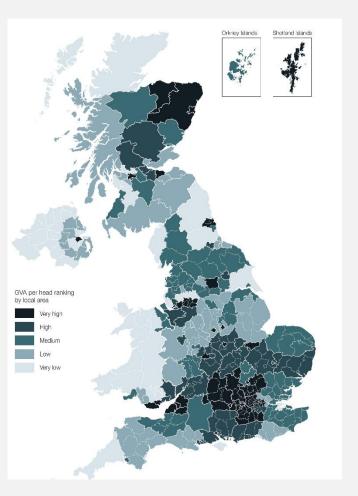
LUXEMBOURG - €43.4bn

The Greater Manchester Economy (2): Productivity performance lags UK average

GDP per capita of core cities in England, Germany, France and Spain



Productivity – GVA by area



Outcomes for residents lag national benchmarks...



children are not school ready



13,300 unemployed 16-19 year olds





189 rough sleepers

1 in 10

working age people claim out-of-work benefits...

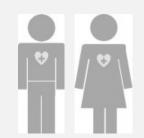
...while

6.3%

are unemployed

Male healthy life expectancy:

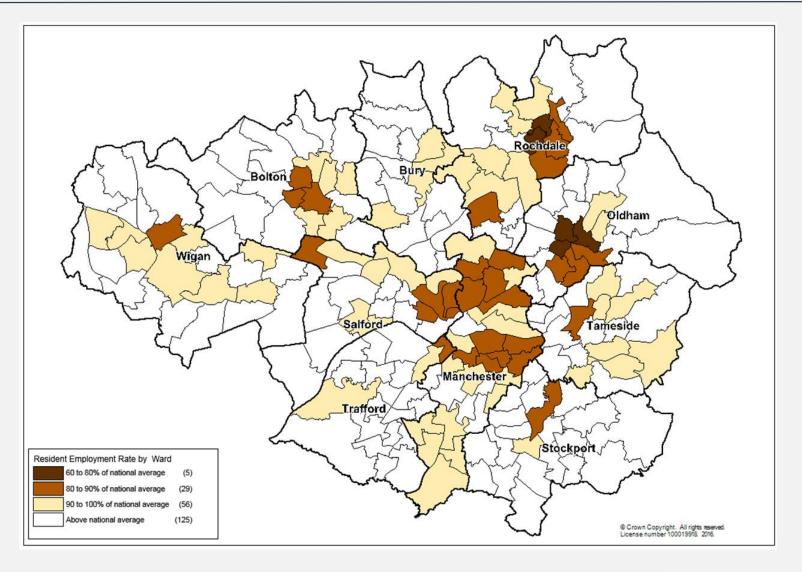
60.4 years



Female healthy life expectancy:

59.8 years

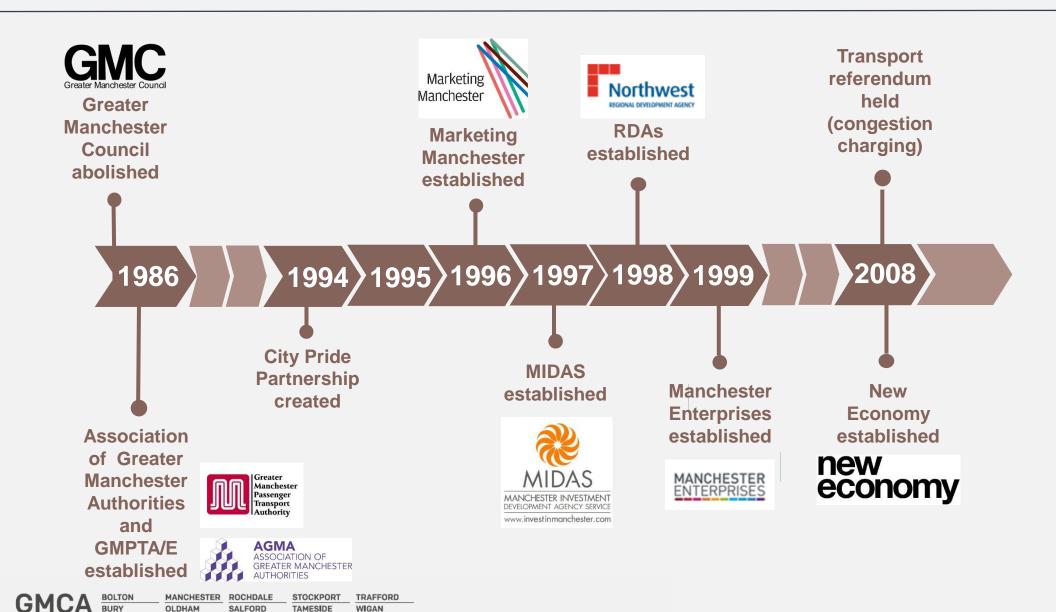
...and inequalities in outcomes persist across the city region



Resident employment rates shown as a percentage point gap with national average

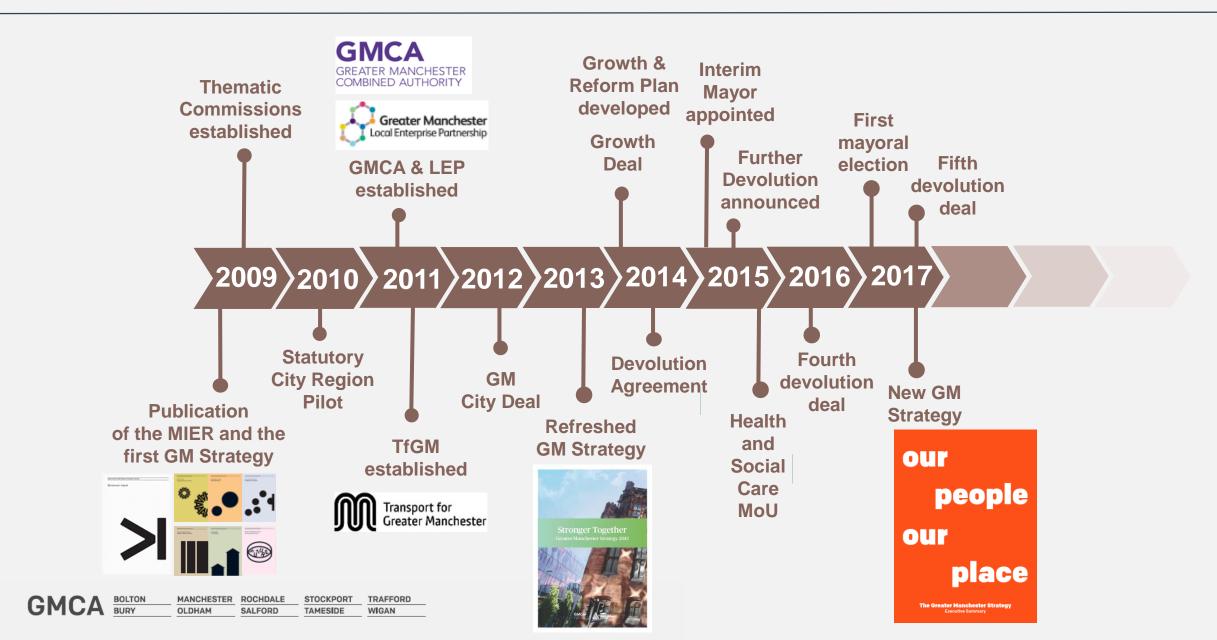
Darker areas are the worst performing, with concentrations seen around city and town centres and in peripheral social housing locations

The Greater Manchester Governance Story (1) Long-term local strategic relationships and collaborative work



The Greater Manchester Governance Story (2)

Long-term local strategic relationships and collaborative work



What is the Greater Manchester Combined Authority?

- Legal body to facilitate co-operation between Greater Manchester councils and partners
- Focus on large-scale strategic projects that are of importance to the whole region, like transport, regeneration and skills
- Each of the ten GM councils has one seat on the GMCA, held by the council leader
- Mayor joined GMCA as its chair and eleventh member
- Council leaders form 'Mayor's Cabinet' and hold GM portfolios

The Mayor and Cabinet

Linda Thomas Bolton, Leader

Culture, arts and leisure

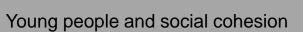


Allen Brett Rochdale, Leader

Sean Anstee Trafford, Leader Skills, employment, Apprenticeships, and digital



Rishi Shori Bury, Leader





Paul Dennett Salford, City Mayor

Housing, planning and homelessness

Voluntary and community sector



Lord Peter Smith Wigan, Leader



Health and social care

Sir Richard Leese Manchester, Leader **GM**, Deputy Mayor

Economic growth and business



Alex Ganotis Stockport, Leader

Green City Region



Andy Burnham Greater Manchester, Mayor Policy and strategy, Finance, Transport and infrastructure



Jean Stretton Oldham, Leader

Equality, fairness and inclusion



John Taylor **Tameside, Deputy Executive Leader**



Baroness Beverley Hughes **GM**, Deputy Mayor Policing and crime



GMCA functions













Policing

Transport

Fire and Rescue

Health

Economic development, regeneration and housing

Waste disposal

All functions conferred on the GMCA by any enactment are functions of the GMCA, but an order or other enactment may provide that certain functions are exercisable only by the Mayor

Mayoral functions



Policing

Police and Crime Commissioner functions



Transport

Preparation of local transport plan and policies (but needs approval of at least 7 other **GMCA** members)

Subject to enactment of Bus Services Bill, exercise of functions in relation to bus services



Fire and Rescue

Fire and Rescue functions



Economic development, regeneration and housing

Preparation of spatial development strategy (but needs approval of all 10 other **GMCA** members)

Designation of mayoral development areas (but needs consent of GMCA member(s) for area concerned)

Approval of Compulsory Purchase Orders (but needs consent of GMCA member(s) for area concerned)



Finance and investment

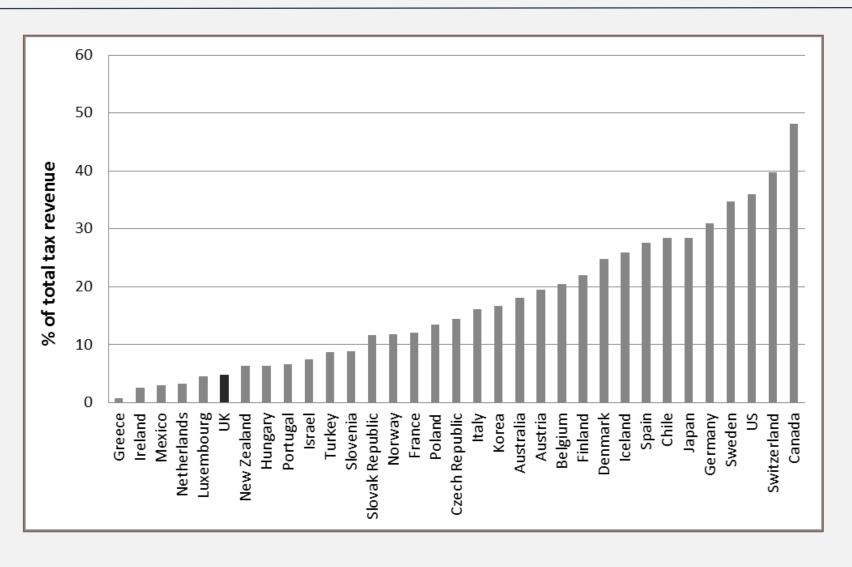
Control of "earn-back" monies (£30 million pa)

Control of Housing Investment Fund (£300 million)

Additional Mayoral 'soft powers'

- Soft powers of the Mayor are arguably the most important:
 - Influencing, negotiating powers
 - 'Ear' of government and key contacts
 - Relationships with stakeholders
 - Public persona media interest, both local and national profile
 - Network of City Mayors (national and international) joint lobbying, strength of voice and influence

The UK is still one of the most centralised counties in the OECD



Manchester Independent Economic Review confirmed the economic case for devolution in 2009.

The Localism Act 2011 allowed for the creation of combined authorities, pooling resources and working across a region.

Since 2014 Greater Manchester has been at the forefront of the new wave of city regional devolution in England

Devolution is building on our strong governance and helping us address the challenges we face

Greater Manchester Agreement: devolution to the GMCA & transition to a directly elected mayor





Deal 1: Signed 3 Nov 2014

New powers for the GMCA on condition of agreeing to an elected mayor who will also fulfil the role of the Police and Crime Commissioner. Powers cover transport, business support, employment and skills support, spatial planning, housing investment, earnback and governance reforms

OLDHAM

SALFORD

TRAFFORD



Bringing together health & social care budgets - £6bn - to deliver better outcomes for GM

Followed up by agreement in late 2015 for a £450m Health and Social Care Transformation Fund

Further devolution to the Greater Manchester Combined Authority and directly-elected Mayor





Deal 3: Agreed alongside the July 2015 Budget

Included fundamental review of service for children, creation of a Greater Manchester Land Commission, transfer of Fire & Rescue responsibilities to the **GM Mayor**

GM's deals align to delivering the ambitions of the Greater Manchester Strategy

Further devolution to the Greater Manchester Combined Authority and directly-elected Mayor





Deal 4: Agreed Nov 2015

Agreed further transport devolution (including looking at options for control of rail stations), social housing reform, and control over EU funding

Further devolution to the Greater Manchester Combined Authority and directly-elected Mayor





Deal 5: Agreed March 2016

Agreement included establishment of GM Life Chances Fund, Criminal Justice Devolution, and piloting of 100% business rates retention

Greater Manchester Autumn Budget 2017 Update: Further commitments between Government and the Greater Manchester Combined Authority (GMCA) and the directly





Deal 6: Agreed Nov 2017

Agreement included local industrial strategy pilot, homelessness funding, additional transport funding, post-16 education and training, and Mayoral capacity funding.

Prioritising and delivering: Our people, our place: the Greater Manchester Strategy

Greater Manchester Strategy refresh: background

- The overarching strategy that has set the strategic framework for policy development since 2009.
- Sets out Greater Manchester's approach to delivering the interlinked objectives:
 - Growing the economy
 - Reforming public services
- Formally owned by the Greater Manchester Combined Authority, the GM Local Enterprise Partnership, and the GM Centre for Voluntary Organisation
- Buy-in from partner organisations, private businesses, and the voluntary, community and social enterprise sector
 as well as national government is critical if it is to deliver its ambitions
- Decision was taken to refresh due to:
 - the substantial devolution that is now underway;
 - the Mayoral election and manifesto commitments; and
 - the changing economic and political climate, particularly the vote to leave the EU;
- "Big conversation" held online and face-to-face consultation in early 2017 to get views of residents
- Launched in October 2017

Our new strategic approach: a clear vision

"Our vision is to make Greater Manchester one of the best places in the world to grow up, get on and grow old.

A place where all children are given the best start in life and young people grow up inspired to exceed expectations.

A place where people are proud to live, with a decent home, a fulfilling job, and stress-free journeys the norm. But if you need a helping hand you'll get it.

A place of ideas and invention, with a modern and productive economy that draws in investment, visitors and talent.

A place where people live healthy lives and older people are valued.

A place at the forefront of action on climate change with clean air and a flourishing natural environment.

A place where all voices are heard and where, working together, we can shape our future."

Our new strategic approach: 10 priorities



Our new strategic approach: a different way of working

- Communities in control. Everyone with a stake in Greater Manchester has a part to play in our success. It's about everyone pulling together, including civic leaders, business, the voluntary, community and social enterprise sector and most importantly of all local people themselves.
- **People at the heart of everything we do.** All our activity must put people at the centre. Our work must be designed and delivered in partnership with our diverse communities, and integrated across organisations.
- An integrated approach to "place-shaping". We will take an integrated approach to investing in all places in Greater Manchester so that they are attractive environments in which to live, work, visit and invest.
- Leadership and accountability. As well as an elected Mayor who is directly accountable to all of the people of Greater Manchester, each Leader has a specific portfolio aligned to the strategy. Working with partners, they will develop a work programme to support the delivery of this strategy.
- Taking control of our future. Devolution is now a reality in Greater Manchester. We will continue to make the case for more influence and control over how public money is spent locally.

Greater Manchester context: Governance, legal structures, and finances

GM Governance: key leadership bodies

Greater Manchester Combined Authority (GMCA)

Membership: Elected Mayor (Chair) / 9 Leaders / City Mayor + 1 substitute per authority

Association of Greater Manchester Authorities (AGMA)

Membership: Elected Mayor / 9 Leaders / City Mayor + 1 substitute per authority

Joint GMCA & AGMA

Membership: Elected Mayor / 9 Leaders / City Mayor GM Mayor + 2 substitutes per authority

GM Local Enterprise **Partnership**

Membership: GMCA Chair + Vice Chairs Plus GM business representatives

Health & Social Care Partnership Board

Membership: Elected Mayor / 9 Leaders / City Mayor + 1 sub per authority Chair: Portfolio lead for Health +

reps from NHS, CCGs, Providers & GPs

GMCA Resources Committee

Membership: 7 members of the GMCA including Chair and Vice Chair

GM Governance: sub-structure and delivery vehicles

Transport for Greater Manchester Committee

Membership under review

Portfolio: Transport

Police & Crime Steering Group

10 members (Crime & Disorder Exec members x 1 per authority)

Portfolio: Police & Crime

GM Fire & Rescue Service

Fire committee to be appointed by Elected Mayor – 15 members drawn from GM authorities

Portfolio: Police & Crime/ Civil Contingencies

Skills & Employment Partnership

4 GMCA members including Portfolio Leader Plus partner representatives

Portfolio: Skills, Employment & Worklessness

Children's

Portfolio governance to be confirmed

GM Waste Disposal Authority

21 members from GM Authorities

Portfolio: Low Carbon, Waste and Environment

Low Carbon Hub Board

Portfolio Leader for Low Carbon plus representatives from GM businesses and low carbon organisations

Portfolio: Low Carbon, Waste and Environment

Planning and Housing Commission

Portfolio Leader + 10 members (Planning & Housing Exec members x 1 per authority)

Portfolio: Planning, Housing & Environment / Low Carbon

GM Land Commission

GM Mayor

+ Portfolio Leaders for Planning & Housing, Economic Strategy and investment **GM Investment Board**

Portfolio Leaders
•Investment Strategy
•Business Support
•Economic Strategy plus LEP
representatives

Portfolio: Investment, Strategy & Finance

Culture and Arts

Portfolio governance to be determined

GM Reform Committee

1 member from each district GMCA Portfolio Leader & CEX GM Reform Executive

- Portfolio Leader & CEX
- Deputy Portfolio Members
 - Partners

Manchester Growth Company

Portfolio Leaders
•Economic Strategy
•Marketing, Communications
•& Tourism
•Skills
•Investment Strategy
•Business

Portfolio: All as above

Greater Manchester Health and Social Care Partnership Executive

Portfolio leaders

- Health & social care
- Children's services

Plus 3 deputy portfolio holders

Plus reps from Health

Portfolio: all as above

N.B.

- **1.** Deputy Portfolio Members also attend relevant meetings for their portfolio
- **2.** Sitting underneath the above committees and Boards are secondary and tertiary structures to support the work of the portfolios.

GMCA legislative background

- GMCA covers the area of the 10 metropolitan district councils in Greater Manchester (GM) which are referred to as its constituent councils
- Functions of combined authorities were originally limited to transport, economic development and regeneration
- Devolution Act now enables orders to be made conferring on combined authorities:
 - any functions exercisable by its constituent councils
 - functions exercisable by a public authority in the CA's area
 - functions corresponding to functions of a public authority exercisable in another area (e.g. London)
- Devolution Act makes provision for there to be a Mayor for the area of a combined authority and also provision for the mayor to exercise the functions of the Police and Crime Commissioner (PCC)

GMCA functions

- Functions of the GMCA fall into the following broad headings:
 - Transport
 - Economic Development, Regeneration and Housing
 - Policing
 - Fire and Rescue
 - Health
 - Waste Disposal (as from April 2018)
- All functions conferred on the GMCA by any enactment are functions of the GMCA, but an order or other enactment may provide that certain functions are exercisable only by the Mayor

GMCA functions: transport (1)

- GMCA Order 2011 abolished the GM Integrated Transport Authority (ITA) and transferred the ITA's functions to the GMCA. These functions included:
 - Develop policies for promotion and encouragement of safe, integrated, efficient and economic transport to, from and within their area
 - Carry out their functions so as to implement those policies
 - Prepare local transport plan (LTP) [NB: constituent councils also have a duty to carry out their functions to implement the GMCA's policies and LTP]
 - Appoint the Director-General and Board of the Passenger Transport Executive (PTE) known as Transport for Greater Manchester (TfGM)
 - Formulate policies with respect to the provision, availability and convenience of public passenger transport services for the area and ensure that these are secured by TfGM
 - Approve creation and development of concessionary travel schemes, ticketing schemes and quality partnership schemes
 - Approve new transport schemes to be funded by the Greater Manchester Transport Fund
 - Approve the transport budget and issue of transport levy to constituent councils in respect of expenditure reasonably attributable to GMCA's transport functions (which is not raised by other means)

GMCA functions: transport (2)

- Other transport functions include:-
 - Traffic light signals
 - Road safety
 - Power to enter into agreements with constituent councils and Highways England for the construction, improvement and maintenance of roads
 - Power to give grants to bus service operators
- The new Bus Services Act (2017), gives the mayoral GMCA enhanced powers in relation to buses, including power to regulate bus services through a franchising scheme

GMCA functions: economic development and regeneration

- GMCA Order 2011 gave the GMCA various economic development and regeneration functions to be exercised concurrently with those councils. The functions included:-
 - The well-being power
 - Promotion of tourism
 - Consideration of housing needs and housing conditions in the area
 - Local air quality management
 - Post-16 education and training
- Devolution has given GM a range of new functions which include:
 - Duty to prepare and publish a spatial development strategy for GM
 - Powers to provide, or facilitate the provision of, housing and infrastructure
 - Powers to develop and regenerate land
 - Powers to acquire land, compulsorily or by agreement
 - Powers to designate areas of land as mayoral development areas leading to the establishment of mayoral development corporations (MCDCs)
 - Additional powers in relation to skills, adult education and training

GMCA functions: other

Police

 The functions of the GM Police and Crime Commissioner (PCC) have been transferred to the Elected Mayor (EM) and the office of GMPCC was abolished on the 8thMay 2017

Fire

 The functions of the GM Fire and Rescue Authority (GMFRA) are transferred to the GMCA and the GMFRA was abolished on the 8thMay 2017

Waste

• The functions of the GM Waste Disposal Authority (GMWDA) are transferred to the GMCA as from 1stApril 2018 and the GMWDA is abolished as from that date. GMWDA functions are not exercisable in Wigan which is its own WDA

Health

- The GMCA has a concurrent duty to take such steps as it considers appropriate for improving the health of the people in its area.
- This duty will enable the GMCA to participate in the devolution arrangements for health and social care jointly with the constituent councils, the clinical commissioning groups and NHS bodies.

Mayoral / non-Mayoral functions

- All functions are GMCA functions, but some functions are exercisable only by the Mayor
- The default position is that functions are non-mayoral unless specified as mayoral in an order or other enactment.
- The main mayoral functions are:
 - Police and Crime Commissioner functions
 - Fire and Rescue functions
 - Preparation of spatial development strategy (but needs approval of all 10 other GMCA members)
 - Preparation of local transport plan and policies (but needs approval of at least 7 other GMCA members)
 - Designation of mayoral development areas (but needs consent of GMCA member(s) for area concerned)
 - Approval of Compulsory Purchase Orders (but needs consent of GMCA member(s) for area concerned)
 - Control of "earn-back" monies (£30 million pa)
 - Control of Housing Investment Fund (£300 million)
 - Bus Services Act gives functions in relation to bus services

Membership and constitution (1)

- **GMCA** has eleven members. Each of the 10 constituent councils may appoint one of their elected members to the GMCA in practice, this is their Leader or (in the case of Salford) their elected Mayor.
- Each constituent council may also appoint a substitute member to act in the absence of their appointed member
- The Mayor Chairs meetings of the GMCA, but does not have a casting vote
- The Mayor appoints one member of the GMCA as Deputy Mayor who may act in place of the Mayor if the Mayor is unable to act
- The Mayor appoints another person (who may or may not be a member of the GMCA) as Deputy Mayor for Policing and Crime
- The GMCA may appoint one or more of its members as vice-chair(s)

GMCA membership and constitution (2)

- In relation to non-mayoral functions, unless there is a requirement that the GMCA itself must take the decision (e.g. major strategic and financial matters), the GMCA may delegate to:
 - a committee
 - a joint committee
 - an officer (including TfGM)

[DN: there is no provision to delegate to an elected member]

- In relation to mayoral functions (other than PCC functions), unless there is a requirement that the Mayor must take the decision personally, the Mayor may delegate to :-
 - the Deputy Mayor
 - a member of the GMCA
 - an officer (including TfGM)
 - (if authorised by an order) a committee appointed by the Mayor
 - (if authorised by an order) a joint committee

[DN: The Fire Order enables the Mayor to appoint a Fire Committee to discharge some fire and rescue functions]

In relation to mayoral PCC functions, unless there is a requirement that the Mayor must take
the decision personally, the Mayor may delegate to the Deputy Mayor for policing or crime, or
other persons as authorised by the order.

GMCA membership and constitution (3)

- Mayor able to make some decisions independently
- Many require consultation with and approval of the GMCA, for example:
 - Spatial Framework must be approved by councils and unanimous vote of council leaders
 - Preparation of local transport plan and policies (but needs approval of at least 7 other GMCA members)
 - Designation of mayoral development areas (but needs consent of GMCA member(s) for area concerned)
 - Approval of Compulsory Purchase Orders (but needs consent of GMCA member(s) for area concerned)
- GMCA retains statutory powers over work and skills, public service reform and low carbon

GMCA Overview and Scrutiny arrangements

- An effective scrutiny function is a key part of the GMCA's decision-making process. The GMCA's scrutiny committees are tasked with:
 - reviewing the work and decisions of:
 - · the GMCA.
 - the Mayor (non-Police & Crime Commissioner matters)
 - decisions delegated to committees by the mayor and the GMCA
 - · key decisions delegated to officers by the mayor and the GMCA
 - acting as a critical friend in the development of policy and new work streams
 - considering any matter affecting those who live, work, study or run businesses in Greater Manchester
- There are now three overview and scrutiny committees for the GMCA:
 - Corporate Issues and Reform (GMCA as a corporate entity & public sector reform)
 - Economy, Business Growth and Skills
 - Housing, Planning and Environment (including transport and regeneration)
- Each scrutiny committee:
 - Has 15 members, with a quorum of two-thirds attendance (i.e. 10 members).
 - Are politically balanced (11 Labour, 3 Conservative, 1 Liberal Democrat) and chaired by a member of a different political party to the Mayor.
 - · Meet monthly.
 - · Have the power to call-in a decision that has been made but not enacted.

Mayoral financial control

BUS REFORM

£18m Subject to legislation

HOUSING INVESTMENT FUND

£300m Loan from HM Treasury

EARNBACK

£30m pa

Includes: revenue (£9m); capital (£21m);

FIRE FUNCTIONS

£97.5m

Includes: Precept income (£45m); government grants and business rates:

GMCA

BOLTON BURY

OLDHAM

SALFORE

ORD ORD

SIDE WIGAN

Nearly

£1bn

budget

MAYORAL COSTS

£0.7m

Covers less than a year

POLICE FUNCTIONS

£548m

Includes: Devolved funding to GM (£520m); Precept income (£120m); PCC budget (£28m); government

grants and business rates;

A Mayoral precept is expected to come into force in 2018/19, and will potentially raise a further £6.5m.

Additionally, GMCA is responsible for further funds of close to £500m, including a £265m waste levy and £190m transport levy.

What is being devolved to Greater Manchester (1)

Transport

- Responsibility for a joined up and multi-year transport budget
- Responsibility for franchised bus services, including powers over fares, routes, frequency and ticketing
- The power to introduce integrated smart ticketing across all local modes of transport
- The ability to shape local rail station policy and development across the Greater Manchester area
- Control of a reformed **earnback deal**, which rewards the GMCA as GM's investment in infrastructure results in economic growth. It will give up to £30m a year for 30 years to invest in further schemes

What is being devolved to Greater Manchester (2)

Planning and Housing

- Powers over strategic planning, including the power to create a statutory spatial framework for Greater Manchester
- Control of a new £300 million recyclable Housing Investment Fund
- The power to establish a GM Land Commission to make best use of publicly owned land
- The power to designate Mayoral Development Corporations and compulsory purchase powers
- The power to implement a **Community Infrastructure Levy** to support development and regeneration

Blue Light Services

 The Mayor takes on the role currently covered by the Police and Crime Commissioner and the GM Fire & Rescue Authority

What is being devolved to Greater Manchester (3)

Business Support

- Responsibility for business support budgets, making it easier to join up services to make sure that businesses are able to access the right support at the right time to help them grow and innovate
- Development of an MoU with the British Business Bank setting out how they will work together to support SMEs in Greater Manchester

Regulation

 GM to work with Government to develop a strategic approach to regulation of businesses, building on the Better Business for All national programme

Business Rates

- Local Growth Pilot status, enabling 100% business rates retention
- Power to introduce a Business Rates Supplement subject to the agreement of the Mayor's Cabinet and GMLEP

What is being devolved to Greater Manchester (4)

Finance

- GMCA to gain Intermediate Body status giving greater influence and decision making over how European funding is spent, to ensure it meets local priorities and is of maximum benefit to the GM economy
- GM will have the power to establish a Single Pot for investment in economic growth, pooling transport funding with Local Growth Funding and "Earn Back" investment funding
- The power to borrow in respect of any combined authority function, subject to compliance with the Prudential Borrowing Code

Skills and Employment

- Reshape and re-structure GM's Further Education provision with government to ensure that the supply of skills in GM meets the needs of businesses
- Full devolution of the 19+ adult skills budget from 2018/19
- Jointly commission (with the Department for Work and Pensions) of employment programme support, assisting long term unemployed and those with health conditions and disabilities to join the workforce

What is being devolved to Greater Manchester (5)

Complex Dependency

- To scale up work on public service reform programme to provide the intensive support to workless people and their families to help up to 50,000 people who have struggled to find work get into jobs
- Jointly establish a Life Chances Investment Fund with Government to increase investment in innovative approaches to delivering public services

Services for Children

 Undertake a fundamental review of the way that all services for children, exploring how existing budgets can be used more effectively to deliver integrated and more efficient services

What is being devolved to Greater Manchester (6)

Criminal Justice

- GM will take on a greater role in the commissioning of offender management services, greater influence over education provision in prisons and joint work with Government to better align delivery of services for youth offenders
- GM will work with Government to explore **devolved budgets**, including the custody budgets for female offenders, young offenders and those sentenced to less than 2 years in prison
- GM has secured greater influence over funding to better support victims of crime
- GM will work with Government to create a modern new prison estate and develop plans for the local courts estate

What is being devolved to Greater Manchester (7)

Health and Social Care

- The MoU forged a new partnership between GM health and social care bodies and NHS England so that from April 2016 GM took full devolution of all funding and decision making for health and social care in GM
- This will help GM to:
 - deliver improved health and wellbeing outcomes to support and enhance GM's priority of reducing worklessness and supporting people back into employment;
 - plan for the integration of health and social care across GM, allowing us to use existing health and social care budgets to invest in community based care to support change